

AMERICAN SCIENCE IN THE PHILIPPINES

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The independence long and ardently sought by Philippine patriots for their land and country was all but a reality when, in December 1941, the Japanese launched the ruthless campaign of aggression that shattered this aspiration along with unnumbered others. The normal course of events, operation of the Tydings-McDuffie Act (the Philippine Independence Act¹) would have severed the slender political ties which still linked the Philippines to the United States, but these were now violently and prematurely ruptured. This tragic situation brings urgently to the fore the question of our future relations to the Philippines, a question which can be considered only in the light of past events.

If imperialistic design played any part in our acquisition of the Philippines, as has been charged, our country's long-range program for the islands, as clarified almost immediately after the ratification of the peace treaty with Spain (in Senate Resolution of February 14, 1899) was anything but imperialistic:

... it is not intended to incorporate the inhabitants of the Philippine Islands into citizenship of the United States, nor is it intended to permanently annex said Islands as an integral part of the territory of the United States; but it is the intention . . . to establish on said Islands a government suitable to the wants and conditions of the inhabitants . . . , to prepare them for local self-government, and in due time to make such disposition of said Islands as will best promote the interests of the citizens of the United States and the inhabitants of said Islands."

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AMERICAN STEWARDSHIP

Thus at the outset we acknowledged ourselves the temporary stewards of this nation, and committed ourselves to a program unique in its altruistic purpose and high objectives.

What then, after the lapse of more than four decades, can be said of our stewardship; was it good? One answer to this question, perhaps the most convincing of any, was given by the Filipinos themselves in the dark months after Pearl Harbor, when 20,000 of their finest young men perished fighting side by side in common cause with our own American soldiers, in a demonstration of loyalty so unflinching that the President of the Commonwealth, with just pride, characterized it as without parallel not only in the Orient but in the history of colonialism. None of us are likely ever to forget it. Such loyalty to the American cause appears all the more significant when we recall that four decades ago these same people viewed us* as the aggressors, and with equal courage resisted us. Our stewardship could not have been altogether unwise to beget so revolutionary a change in so brief a period. In the last analysis the truest judgment of a nation's colonial policies may be that which history pronounces with the governed themselves as its spokesmen. At Bataan the Philippine people translated into deeds the words earlier spoken by Manuel Quezon when, at his inaugural as first president of the island republic, he said, "The Philippines look back with gratitude to the day when destiny placed the land under the beneficent guidance of the United States."

Americans, too, have an answer, and their consensus is that "the Philippine experiment", our only major venture

in colonial administration, was a brilliant success, providing a page in history we may regard with special pride. For all of the presidents of the United States, regardless of party affiliations, have scrupulously adhered to the original statement of policy with respect to the Philippines. As their representatives to the Islands, the presidents have assigned a succession of exceptionally able statesmen, men like William Howard Taft, Leonard Wood, Frank Murphy, and Francis Sayre, who on the opposite side of the world in turn devotedly undertook to lead a foreign people into modern ways of thought and life. Granted that the experiment involved much typical American trial-and-error, by and large it was a "beneficent guidance".

RÔLE OF SCIENTISTS

I do not propose to review in detail the Philippine record, as that has been ably done by others,¹ but I shall give thought to one aspect of it that impressed me greatly during a year's sojourn in the Islands in 1939-1940. I have reference to the fact that the remarkable development of the Philippines during the American regime would not have been possible except for the active participation of American scientists in the work which our government undertook in the Islands.

This participation had its origins early. On January 20, 1899, while military control was still far from complete throughout the Islands, President McKinley appointed a committee of five men (two military and three civilian members) to investigate critically and first hand the Philippine situation. This "First Philippine Commission" duly submitted a comprehensive and scholarly report embodying information and recommendations that proved highly significant in determining subsequent policies. One of the dominant members of this Commission, and the principal contributor to its report, was a scientist, Professor Dean C. Worcester, zoologist of the University of Michigan, whose years of previous exploratory work in the Philippines had given him unequalled knowledge con-

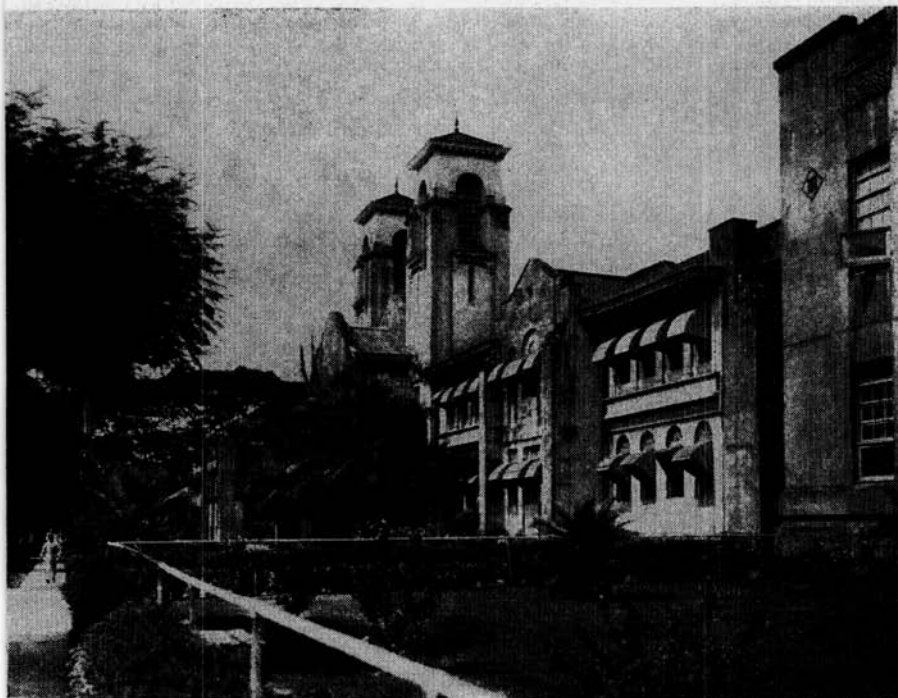
cerning the Islands.² To Dean Worcester must be given much of credit for the marked degree to which modern science was enlisted to serve humanity in the Philippines.

On April 7, 1900, McKinley appointed the Second Philippine Commission similarly consisting of five members (all civilians). Membership included William Howard Taft, chairman, and again Dean C. Worcester, only member carried over from the First Commission. This Commission was assigned the great responsibility of actually setting up a civil government, one which would contribute to "the happiness, peace, and prosperity of the people." On July 4, 1901, when Mr. Taft assumed full control of the Philippines as first civil governor, the other five members of the Commission became departmental heads under him.

Through these circumstances, Dean C. Worcester became the first Secretary of the Interior of the Islands, and in charge of the scientific divisions of the government—specifically those concerned with public health, scientific laboratories, national forests, public lands, agriculture, fisheries, mining, weather service,³ quarantines, and the administration of the pagan mountain tribes—came to be organized by a man who combined scientific training with exceptional administrative ability and constructive imagination. Worcester continued as Secretary for two years, his tenure of office greatly exceeding that of any other member of the Commission. A man of strong convictions, extraordinary vitality, vigorous action, he was not without complement of enemies, but his leadership in organizing the scientific agencies of the Philippine government during the critical early years of American administration is now recognized as having been as capable and far-seeing as it was fearless.

BUREAU OF SCIENCE

Worcester's university experience led him to oppose duplication and scattering of effort, and his insistence on centralization led to establishment of the Bureau of Government Laboratories, which in 1905 united with



Bureau of Science, Manila

(Courtesy of the Division of Territories and Island Possessions, Department of the Interior.)

bureau of Mines to become the Bureau of Science. A colleague of that period, Victor G. Heiser, states¹ that Worcester's greatest achievement was to assemble under one administration, as far as practicable, all the scientific work of the government, building up in one unit the most modern organization in the laboratory field that any country has evolved."

We need not trace the later history of the Bureau of Science and other scientific units of the government, except to remark that despite some unfavorable changes, consolidation and collaboration have continued to characterize scientific work in the Islands to a remarkable degree, and have justified themselves by a distinguished record of achievement. The plan of a centralized "Bureau of Science" has attracted the attention of other governments, and provided them with a convincing example of the practicabil-

ity of such an organization.

The constructive interest of President Theodore Roosevelt in scientific aspects of the Philippines during these early years is indicated in a letter dated February 7, 1905, to the Senate and House:

"Circumstances have placed under the control of this government the Philippine Archipelago. The islands of that group present as many interesting and novel questions with respect to their ethnology, their fauna and flora, and their geology and mineral resources as any region of the world. At my request the National Academy of Sciences appointed a committee to consider and report upon the desirability of instituting scientific explorations of the Philippine Islands . . . The surveys . . . should be undertaken as a national work for the information not merely of the Philippine Islands, but of the people of this country and of the world. Only preliminary explora-

tions have yet been made in the archipelago, and it should be a matter of pride to the Government of the United States fully to investigate and describe the entire region."

Scientific explorations of the type recommended by Theodore Roosevelt, so clearly reflecting the personal interests of this president, were in due time carried out largely through the various divisions of the Philippine Bureau of Science.

PIONEER RESEARCH

To the Americans who comprised the early scientific staffs in the Philippines, the opportunities for pioneer research in the Islands provided a thrilling venture. The great archipelago, comprising over 7,000 islands extending north and south through the tropics a distance of nearly 1,200 miles, has a land area of about 115,000 square miles, an area comparable to that of Japan, of the British Isles, or of Italy. The flora and fauna of the islands and the surrounding waters are indescribably rich, and no less attractive are the opportunities for research in such fields as anthropology, ethnology, and tropical medicine. In the study of this vast scientific field, beginnings had been made during the Spanish period, but little systematic research of the type launched by American workers a few years after the turn of the century. Their investigations, pursued year after year and based on data that became increasingly comprehensive, eventually led to publication of monographs like those of E. D. Merrill, W. H. Brown, and H. N. Whitford on the flora; by E. H. Taylor on the vertebrate fauna; by R. C. McGregor on the bird life; and by H. O. Beyer on the ethnology of the Islands. Other studies dealing with infant mortality, malaria and various tropical diseases like dengue fever, sanitation, fisheries, city water supplies, geology and mining, forestry, problems of plant and animal husbandry, and additional subjects too numerous to list, reflect the many-sidedness of the scientific program. Directed by Americans up to the middle '30's, with the establishment of the Philippine Commonwealth these programs were large-

ly taken over and continued by Filipinos who had been well trained in such responsibility.

A statement⁵ by E. D. Merrill concerning achievements in botanical endeavor may be taken as representative for other scientific fields as well:

"In the period 1902 to 1923 . . . Manila has been made a center of botanical research for the Philippines, and one of the few productive centers of research in Asia and Malaysia . . . At the present time this rich flora is better known than is that of any other part of the entire Malaysian region, except Java and parts of the Malay Peninsula. This advance has been made possible only by the wise policy of centralization of scientific work adopted by the Philippine government, cooperation between existing units, and the granting of the necessary financial support by the government."

Inevitably the progress in investigations of this type was accompanied also by the healthy growth of related activities such as the development of scientific libraries, museums, and botanical gardens, but to give an account of these would lead us far afield.

PUBLISHED REPORTS

In 1906 was established the Philippine Journal of Science, under editorship of Dr. Paul C. Freer. The official publication of the Bureau of Science and hence supported by the government, this Journal continued for years to provide a channel of publication for all phases of scientific work particularly the research of the many specialists brought to the Islands by the government and university staff. The advantage of combining within the covers of a single journal the great part of the country's scientific literature has been gratefully acknowledged by many workers. Up to the fall of 1941, when Japanese invasion of the Islands presumably terminated publication, no less than 75 volumes of the Journal had been issued. Filling many library bookshelves, these volumes give monumental testimony to the vigor with which scientific research flourished during the American



Mayon, altitude 7,943 feet, south end of island of Luzon. Most famous Philippine volcano and one of the most perfect volcanic cones known. Established as a national park in 1938.

(Courtesy of the Division of Territories and Island Possessions, Department of the Interior.)

ecades. One of the most interesting features of the *Philippine Journal of Science* is the fact that Volume 1 is almost exclusively the product of American authors, whereas Volume 75 is almost exclusively the product of Filipino authors. Through the interesting volumes one may trace the stages by which American scientists prepared their Philippine colleagues for scientific independence.

EXPEDITIONS

This rapid survey permits only passing mention of the expeditions sent to the Philippines by such institutions as the U. S. National Museum, the American Museum of Natural History, the Field Museum, and various universities. These have contributed greatly to our knowledge of the Islands, specially in ethnology and anthropology. We recall in this connection that some of the most important ethnologic investigations were made by a member and former president of his academy, Dr. Fay Cooper-Cole,

who in 1907-1909 headed expeditions of the Field Museum to Luzon and Mindanao under sponsorship of Robert F. Cummings of Chicago.⁶ On one of these expeditions, a scientist of the Field Museum staff, Dr. William Jones, met death in northern Luzon at the hands of hostile tribesmen, Ilongots.

COASTAL SURVEYS

Similarly I can only allude to the program of charting Philippine waters which was begun by the U. S. Coast and Geodetic Survey in 1901, and only in recent years has neared completion. In 1939, the third census of the Philippine Islands taken during the American regime furnished occasion for the publication of a monumental atlas,⁷ by far the most complete and authentic work of its kind dealing with the Islands. Fortunately a few copies of this atlas reached the United States before the Japanese captured Manila, so our country is not wholly deprived of the use of this all but indispensable work.

NATURAL RESOURCES

Among a people as predominantly agricultural as the Filipinos, an obvious field for "science in the service of the people" lay in the improving of their farm stock and crops, and in seeking new agricultural products suited to the soil and climate of the Islands. In these fields also notable progress has been made, and to review the activities of the Bureaus of Plant and Animal Industries in the Philippines would be to outline the work of our own Department of Agriculture, as adapted to the needs of this tropical country.

These have been decades during which conservation of natural resources has come to loom ever larger in our national thought and planning. It was but natural that Americans carried with them to the Philippines the philosophy of conservation and wove it into the fabric of insular life and government. As a result, the superb tropical forests of the Philippines, that cover over 68,200 square miles or about 60 percent of the total land area of the Islands, and that includes some of the finest commercial woods in the world, are 97.5 percent under government control. No feature of the Philippines impressed this speaker more deeply than the somber splendor of the vast rain forests. The knowledge that these were being administered in accordance with wise forestry practices⁸ and for the benefit of future as well as present generations was truly gratifying.

The Bureau of Forestry has charge not only of the country's forests but also of a system of National Parks, much like our own, including in 1940, 26 different parks, with a combined area of 647 square miles. Establishment of these parks represented the first steps in a program intended ultimately to preserve for public enjoyment and inspiration, in their primitive state, all of the finest scenic areas of the Philippines, as well as areas of unusual scientific and historic significance.

In fish, game, and wild-life conservation, control of mineral resources, and the combating of soil erosion, substantial progress has been made, and

in the normal course of events much greater results could have been confidently anticipated. Soil erosion is particularly serious problem in these islands, where the heavy rainfall which in places amounts to as much as 180 inches a year, ravages the deep mantle of tropical soil wherever it is unprotected.

One of the most noteworthy developments of recent decades and one in which science has played a fundamental part has been the spectacular rise of the Philippine mining industry. Prior to 1907 Philippine mineral production was not even listed in statistical records as a minor industry. By 1938 mining ranked second only to sugar production, and the Secretary of Agriculture and Commerce could predict that the time was not distant when mining would displace sugar as the premier industry. In this phenomenal record, gold played the leading part, the production rising rapidly till in 1939 the Philippines ranked fifth among the gold-producing countries of the world, surpassed only by South Africa, Canada, the United States, and Australia. In American territory the Philippines ranked second only to California. Since 1907 the islands have produced more than \$250,000,000 in gold.

Systematic geologic investigation led also to the discovery of important deposits of base metals and non-metallic minerals, and recent years have seen a striking expansion in the production of these materials, which incidentally, were purchased largely by Japan. Of the total value of the 1938 production, iron made up 36 percent, copper 18 percent, chromite 10 percent, manganese 9 percent, and non-metallic minerals 23 percent. Doubtless during the past year production of these highly strategic materials has been accelerated by the Japanese.

During 1939-1940 the writer participated in a petroleum survey of the Philippines, conducted for the Commonwealth Government by a staff of American geologists. Prospects for location of significant oil fields were very favorable on certain islands and exploratory drilling was under way

hen the Japanese invaded. Presumably drilling crews and the several geologists still in the Islands were taken prisoners. Among these was Dr. H. Foster Bain, formerly Chief of the Illinois Geological Survey (1905-1909) and a charter member of this academy. Many other scientists are so being held prisoner at Santo Tomas University, Manila.

EDUCATIONAL PROGRAM

One cannot consider the impacts of American science on Philippine life without reference to the American educational program. A Philippine educational authority, V. R. Catapang, has stated¹⁰ that "There is not, perhaps, the record of war another example where a conquering power has taken first of all to the teaching of the conquered, but in the very first minute of American occupation of Manila and other parts of the Islands, the American leaders began to deliberate on the pursuit of this grand ideal." The schools of Manila, disrupted by war, were restored to successful operation in two weeks. So began the American effort to make education available to all. From the chaos which war had brought to the Islands emerged a complete system of public schools, with schoolhouses "scattered into every cove and cranny of the archipelago, from the mountain Igorot country down to wild Moro land." The first teachers were volunteers from among the American soldiers. Later American men and women teachers came to the Islands by the hundreds. Not uncommonly the American school teacher, assigned to an isolated barrio on an isolated island, had no other white neighbors within many miles.

It was a leading Filipino citizen of Manila who first emphasized to me that in this effort to achieve universal education our country was embarking on a policy that was new to colonial administration. The results of this ambitious effort have been impressive. Four years education in the Philippines has accounted for almost one-third of the government budget. At the time of the Japanese invasion, expansion of the educational work was still vigor-

ously progressing. The total school enrollment was then over 2,000,000. There were almost 11,000 primary schools, over 1,300 intermediate schools, 114 secondary schools, 5 junior colleges, and the University of the Philippines, not to mention the many excellent private schools. Illiteracy had dropped from about 80 percent in 1903 to less than 50 percent in 1939, and within the younger generation one rarely encountered illiteracy. English had largely taken over the place formerly held by Spanish.

The public school system has provided the main channel through which our government has disseminated the all-important principles of sanitation, hygiene, and good health. Modelled too closely after American schools at the outset, the Philippine system gradually became closely adapted to the distinctive needs of the country, placing increased emphasis on vocational training and, particularly, agriculture. In later years agricultural training has been included in the curriculum of even elementary schools. While in the Islands, the speaker found it extremely interesting to examine the many school textbooks which American scientists, residing in the Philippines, had prepared especially for use in the teaching of geography, biology, agriculture, general science, and similar subjects in the Philippine public schools.

For the purpose of giving vocational and citizenship training to older people, in 1936 the office of Adult Education was established, and a splendid beginning was made in offering adult training in gardening and other phases of agriculture, as well as sanitation and homemaking.

Foremost among the higher institutions of learning in the Islands is the University of the Philippines, founded during the American regime in 1908.¹¹ By reason of its situation in the heart of Manila, the departments of this university, especially its scientific ones, have profited greatly from close cooperation with such government units as the Bureau of Science, whose staff members have in many cases served also on the faculty. Through addition

of college after college, the University gradually developed into a great, complex institution, and a principal center for scientific instruction and research, with modern buildings and facilities, beautiful spacious grounds, a faculty of about 200, and an annual student enrollment of nearly 8,000. It has offered courses leading to degrees in Medicine, Dentistry, Pharmacy, Forestry, Agriculture, Veterinary Science, Engineering, and all the other branches one might expect to find in an institution patterned after the American state university. A frequent visitor to the University of the Philippines in the summer of 1940, I found it difficult to realize I was not back on an American campus. For some years the University has maintained branches at the cities of Baguio and Cebu. In some fields the University has offered graduate work, and in particular it has stressed its facilities for advanced studies in natural science, but many of its graduates have chosen to earn their higher degrees at universities in the United States, where the Philippine graduate student has become a familiar figure. It is of interest to note that in later years the administrative officers and faculty of the university have consisted almost entirely of Filipinos.

PUBLIC HEALTH

It was in the field of public health that the American government made what many would regard as its greatest achievement in the Philippines. This record is one which parallels that made in Panama, in connection with the building of the Panama Canal; but in many respects it is even more remarkable although less generally known. Many names loom large in the conquest of disease in the Philippines—to mention a few, Dean C. Worcester, Paul C. Freer, Richard Strong, Victor G. Heiser, Major Frank S. Bourns, Lt. Col. G. C. Dunham, Col. L. M. Maus, and Governor-General Leonard Wood. Of the pioneering period, 1898 to 1914, Worcester has been called the "leader" and Heiser the "great administrator and field officer". The autobiography¹² of Dr. Heiser, who was Commissioner of Public Health in the Islands from

1905 to 1914, is a dramatic narrative that recounts how the health campaign was vigorously and relentlessly waged along many fronts, often with slow gains that were maintained only through ceaseless vigilance. Dr. Heiser states¹³ that when this campaign was begun there was not a good operating room in the Islands, and no laboratory facilities. "To remedy this condition Worcester, in 1900, had formulated a plan on a noble scale to build a hospital, a medical school, and a laboratory of science all in one group—the medical center idea adopted in the United States so much later. . . . After eight years of steady pounding he was rewarded with success."

This was one phase of a program that entailed the establishment of smaller hospitals throughout the Archipelago; the training of native doctors and nurses, and their assignment to remote posts on scattered islands; the cleaning up everywhere of contaminated water supplies and other sources of infection; the building of modern waterworks and sewer systems; introduction of a universal and at first fee from popular program to educate the populace in sanitary and hygiene principles; wholesale vaccination; the drafting of laws and regulations for the protection of health, including a sanitary code, pure food and drug legislation, laws and regulations governing the teaching and practice of medicine, nursing, dentistry, and pharmacy. In this campaign private organizations, such as Protestant and Catholic missionary groups, cooperate through their schools and hospitals. From 1922 to 1935 the Rockefeller Foundation supported a broad public health program outlined by Dr. Heiser which provided for a graduate School of Public Health and Hygiene at the University of the Philippines, an exchange fellowships which each year enabled more than thirty Filipino doctors to take graduate courses in the United States. The latter provision has been most important in preparing the Filipinos for the responsibility of carrying on for themselves.

Results of the health campaign have been sensational, indeed almost incred-

e. One after another the fearful epidemics of small pox, cholera, and bacillary dysentery were brought under control. Smallpox was essentially eradicated. Dysentery and tuberculosis were checked, malaria greatly reduced. Leprosy patients were segregated and given all the help that medical science and humane consideration could provide. Through more balanced diet and general improvement of their well being,¹⁴ the people made notable gains in vigor and resistance to disease. Figures strikingly reflect these changes. The population of the Islands more than doubled during the American period, increasing from less than seven million in 1903 to over sixteen million in 1939. Death rates have dropped—in Manila, for example, from 25 per 1000 in 1904 to 18 per 1000 in 1935. So also infant mortality, which bears the most striking figures of all; in Manila the decrease was from 80 per 100 to 6 per 100.

SUMMARY

Obviously this record of science in the Philippines should not be regarded as something apart from corresponding changes in all the walks of life in this island country. A recent writer, William H. Haas, has commented¹⁵ at "culturally as well as economically the progress . . . has been little short of phenomenal. Probably no other country can show a similar change. The weakness of Spanish days has been replaced by a well-organized government with an efficient constabulary of five soldiers who, through their devotion to duty, have made their country as law-abiding as in any other progressive nation. Where formerly justice was largely a mockery, today courts carry out constitutional guarantees through native judges leaving little to be desired. Besides this, churches, schools, good roads, sanitary control, and the like place the Philippines, the only Christian nation in the Far East, well to the front among nations."

My subject is one that can be pursued indefinitely, but I do not propose to develop it further. This much has been said to establish the thesis, that

our country has given a good account of its stewardship of the Philippines, and that in carrying out its role of a "liberating rather than a conquering nation" the American government found in science an indispensable aid.

I have sought to make this point for reasons other than mere academic interest. Through four decades the American Philippine relationship remained as Ralston Hayden puts it, "happier and more fruitful than any other which has existed in modern times between a dominant and a dependent people."¹⁶ But since the fall of Corregidor, the Islands have been cut off from all contact with us, isolated as if on another globe. We can only conjecture concerning the condition of the people, and the fate of institutions that Americans and Filipinos together erected during the years of common endeavor. This much is certain, that when allied victory in the far-off Pacific theatre of war again brings peace and freedom to the Islands, we can expect to find in ruins much that we cherished because it was the expression of our best efforts and our finest national traditions. Who will say that in that day it is not incumbent upon us to take up anew the Philippine program, even if we must start again almost at the beginning?

There are implications even more far-reaching. To predict the future is beyond the ken of any man, but we may assume that in the post-war period toward which we hopefully look, the rehabilitation of crushed and broken nations everywhere will be an obligation, urgent and inescapable, devolving upon those nations like our own that are rich and strong, or have suffered least. When that time comes, it may well be that our government, seeking the pattern for a program which will have for its purpose the aiding of a stricken world, will turn to its Philippine experience and find in it a new and larger meaning than has yet been evident. For if it proves anything, the Philippine experiment demonstrates that the principles of the Atlantic Charter are definitely workable among colonial peoples even

in the most distant corners of the globe.

And undoubtedly, as was the case during the years that followed Dewey's victory at Manila Bay, civilians will again be assigned to take the place of the military, and build a new and better order on the ruins of the old. If history thus repeats itself, this time it may well be on a global scale, and the place of science in the program will be large. I am confident that once again American men of science will join with statesmen, educators, and others in meeting these new responsibilities, accepting their challenge in the same spirit of high adventure that distinguished those colleagues of a generation or two ago, who journeyed across half the world to labor in the Philippines.

In times like these, when on unnumbered battlefields we witness the devastating effectiveness of science when used for purposes of destruction, we need to recall that science is no less powerful and no less efficient when used in the pursuits of peace. In its science is neither good nor evil; applied in war it can devastate a nation, or, in the service of Christian charity it can prove an agency of blessing used to banish fear and pestilence. The choice between such alternatives lies with humanity. As a case in point, one that gives us much of hope for years to come, I submit to you the record of American science in the Philippines.

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13. Technical Bull. 13, 2 parts, 1939-1940. "The Mineral Resources of the Philippines for the Years 1934-1938."
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15. Other higher institutions of learning in the Philippines include the following: University of Santo Tomas, University of Manila, National University, Central Escolar University, Philippine Women's University, Far Eastern University, Siliman University, and Philippine Central College. Santo Tomas University, founded in 1611 and supported by the Dominican Friars, is the oldest university under the American flag (25 years older than Harvard University, oldest university in the United States).
16. Heiser, op. cit.
17. *Ibid.*, pp. 151-152.
18. In recent years the wages of Filipino workmen have been nearly four times those of workmen in nearby Orient countries.
19. Haas, William H., *Outposts of Defense*, 1942, Pp. 32-33.
20. Hayden, Ralston, *The Philippines, a Study in National Development*, p. x